Ambition: Don't Leave Paris Without It

As we move into the final hours of the climate negotiations here in Paris, the outcome could go one of two ways. We will either achieve a Paris agreement that accelerates the transition to a global economy based on 100% renewable energy, allows us to avoid the worst impacts of climate change, and helps vulnerable countries cope with the impacts they are already experiencing. Or we will leave Paris with a least common denominator agreement that sees important elements left on the cutting room floor. ECO insists that ministers overcome their differences and work together to craft the ambitious, effective, and balanced agreement that the world expects, needs, and demands.

Such an agreement must include a reference to limit the temperature increase to 1.5 degrees and a long-term goal that makes it clear to investors, businesses, and citizens that the fossil fuel age is over, and the transition to the age of renewables is unstoppable. It must include five-year cycles for review and revision of INDCs, with the first review by the end of this decade. With continued declines in the costs of renewable energy and efficiency technologies, all countries should be in position to increase the level of ambition of their initial INDCs before they are finalized in the new agreement. This will be facilitated by greater clarity and predictability of post-2020 developed country climate finance, supplemented by voluntary contributions from developing countries who wish to make them.

The Paris agreement must also address the needs of vulnerable communities already experiencing the impacts of climate change. It must increase the share of public climate finance going to adaptation activities and help countries deal with loss and damages such as the cost of dealing with sudden disasters like typhoons and slow-onset impacts like sea-level rise and drought.

Getting such an agreement over the next 24 hours requires some shifts in the negotiating positions of a number of countries. Eco wasn’t in the Indaba last night, but we have been informed that the United States, Japan and the EU took a very hard line on several aspects of climate finance, especially on short-term collective goals. Leaders from these countries called for a strong Paris agreement; their ministers and negotiators must be more forthcoming on the climate finance issues if we’re going to achieve such a result.

ECO is told that a number of developing countries, including India and China, pushed back against some of the good language in the most recent text on issues including the long-term goal, five-year cycles, and independent verification of national reporting on emissions trends and actions. China and India are both taking impressive actions at home, and their leaders have acknowledged the urgency of acting on climate change. Both countries must work in the last hours in Paris to find acceptable compromises on these issues. They are essential elements of any agreement that strives to hold global temperature increases well below 2 degrees C. Turkey proposed deletion of language on developing countries providing climate finance on a voluntary complementary basis,” apparently because Turkey itself isn’t willing to do so. And Russia objected to the reference to 1.5 degrees C, calling it arbitrary.

We’re informed that Saudi Arabia played an especially unhelpful role in last night’s Indaba sessions by, amongst other things, trying to weaken the temperature goal, delete references to the need for global peaking of emissions, and drop the paragraph urging countries to reduce support for high-emission investments. This behavior must stop, or the Saudis must finally acknowledge that they are placing their short-term financial interests above the long-term survival of vulnerable communities and their own citizens.

In sharp contrast, ECO hears that a number of countries, including Angola, Brazil, Egypt (on behalf of the African Group), Mexico, Nigeria, and South Africa, played very constructive roles in last night’s negotiations, striving to find bridging solutions to some of the difficult issues. We thank these countries for operating in this spirit, and urge others to join them.

Last week, the more than 150 world leaders here in Paris projected a sense of urgency and a clear commitment to reach an ambitious and equitable agreement – one that will give the world hope that we can come to grips with the mounting climate crisis and leave our children and grandchildren a livable planet and a safer cleaner future. ECO calls on ministers and negotiators to operate with the same sense of urgency and commitment, and to bring a strong agreement to tomorrow’s closing plenary–one that addresses the well-documented ambition gap between the temperature limitation goals and aggregate emissions reduction commitments and that assures vulnerable countries that they will receive the help they need to cope with the increasingly serious impacts of climate change.

In the months and years to come, Paris will either be seen as a transformational moment, or as a tremendous missed opportunity. The outcome is in your hands; please choose wisely.
**Ambition Mechanism**
- Look at INDCs in 2019/20 (paras 20, 23, 24) with 5 yearly stocktaking of actions (Art. 10)
- Submission of new NDC every five years on common timeframes from 2030 (Article 3.8 and 3.9) with no backsliding (Art. 3.3) and each new NDC "should" be a progression over the previous one (Articles 3.6)

**Equity, Fairness and Differentiation**
- Differentiation reflected in Operative Articles, a good starting point
- Article 2 in context of CBDR & RC
- Global stocktake in context of equity and science

**Human Rights and Environmental Integrity Principles**
- Environmental integrity and avoidance of double-counting (Art. 3.12, 3.20); no double-counting in 3err.
- Technology Needs Assessment, including socially and environmentally sound criteria (D.77(d))

**Mitigation in the Agreement**
- Reference to peaking as soon as possible in a differentiated fashion (Art. 3.1)
- Operationalisation of the temperature goal with a formulation which points to zero fossil-fuel emissions (Art. 3.1)
- Development of National Long-Term Low-GHG Strategies

**Pre-2020 Action**
- Improved technical process, high level events and champions for both mitigation and adaptation with support can trigger new and additional action. (paras 118-140)
- Recognition of the need to accelerate implementation of 2020-commitments (para 124)

**Adaptation**
- Adaptation goal (4.1)Link to mitigation
- Inclusion of adaptation and adaptation support in stocktake

**Loss & Damage**
- Stand alone element that needs finance, is different from adaptation and process to deal with permanent and irreversible damage
- Displacement coordination facility

**Finance**
- Scale up from floor of US$100 billion, and shifting trillions paragraph in purpose section
- Establish that every 5-years quantitative goals on financial resources are set, to assist developing countries (Art 6)
- Clarified accounting of additional funds in para. 65.

**Transparency & MRV**
- Whichever option (Art 9.1) is decided (differentiation) on a new transparency framework is established that covers both action and support
- (Art 9.7) recognises that independent review of the information is important
- New framework recognises flexibility for developing countries is needed (Art 9.2)

**Legal**
- Compliance wording in article 11 needs to be maintained
- Entry into Force double trigger, prefer option of 55% of parties/GHG.
- Binding language to be maintained on commitments

**TO KEEP!**
- Delete "in the period after 2025 and 2030"; current INDCs need to be improved (para 17)
- Facilitative dialogue (para 20) to happen in 2018 to give clear guidance on scaling up INDCs.
- Parties to revisit and revise upwards their 2030 targets (para 23, 24)

**TO BE IMPROVED!**
- 2bis must not be deleted
- Progression text should mention both CBDR&RC and stages of development to achieve balance Article 2: the Paris Agreement should be "implemented on the basis of" equity, CBDR, and national circumstances
- Article 3.1 also mention stages of development.

**Human Rights, gender equality, just transition, the rights of indigenous peoples, food security, intergenerational equity, in preamble (10/12), in operative Article.
- Cooperative approaches (Art. 3.20) lacks requirement that emissions reductions are real, additional, permanent, verified.

**Clear 1.5°C goal**
- Identifying support for conditional actions in developing country INDCs Long Term Goal: From GHG neutral to full decarbonization proposal (Art. 3.1)
- Address emissions from international shipping and aviation

**Indication that existing efforts and commitments will be scaled up pre-2020.**
- Criteria to ensure quality and integrity of actions (paras 118, 129, 130)
- Clarity on pre-2020 finance (remove brackets around para 123)

**Strengthen link to mitigation in decision text**
- Clear quantitative adaptation finance number for pre/post 2020

**Delete language ruling out compensation and liability (Art. 5.3)**

**No clear accountability for future finance targets - creative fudge on differentiation in finance provision/mobilisation**

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