Dear Mr. Reifsnyder,

We congratulate you on your Chairing of the LCA to date, and would like to note our appreciation for the opportunities afforded to the Climate Action Network – International (CAN) to make presentations at the two sets of mitigation workshops held in Bangkok and Bonn. We have received positive feedback from a wide range of parties and are confident that parties found our input useful.

We note the short amount of time to do the work required to make the Durban COP/CMP a success, and the many opportunities that were identified during the June 2011 Bonn intersessional meeting. We are pleased that parties identified so many ways to take their most important work forward. We would like to make the recommendations below in regards to the continuation of this work.

We encourage you, the Secretariat and any Parties who host workshops or meetings, to organise them to facilitate the inclusion and involvement of civil society, including:

• Explicit invitations to civil society.
• Advance notice of when the meetings will be held. Civil society organisations have limited budgets and need to book flights well in advance and in some cases may need to fundraise.
• As many meetings as possible held together. It is not feasible for civil society to attend many short meetings in far flung locations. Whilst CAN has member organisations in more than 90 countries around the world as these meetings are often highly technical in nature it can sometimes be too difficult for local NGOs to engage effectively on technical details.
• Encourage input from civil society, in the form of submissions, presentations and interventions, and take this input into account in workshop reports and in preparatory materials prepared by the Secretariat.

In regards to prioritising work in the period leading up to the Panama intersessional, and ensuring that high quality inputs are available for parties to use, we recommend the following priorities:

• Developed country mitigation
  o A workshop in Panama: previous workshops have been helpful to clarify assumptions, but the original mandate from 1.CP16 still has an uncompleted element – “options and ways to increase ... level of ambition”. We recommend the workshop at Panama focus on how countries can address the gigatonne gap, and what steps they are taking to look beyond (the upper end of) their current pledges.
  o Updating the technical paper: the technical paper made by the secretariat on developed country emission reduction targets is a useful instrument to assess the gigatonne gap but needs further update based on input from parties before, during and after the Bonn session.
  o Party submissions and/or a workshop to develop guidelines and review procedures for the Low Emission Development Strategies for developed and developing countries indicated in the Cancun Agreements.

• Developing country mitigation
  o A workshop in Panama: to discuss establishing clear and common guidelines for NAMAs and BAU calculations.
o A technical paper on NAMAs: similar to the technical paper on assumptions and conditions with regard to developed countries’ targets, the Secretariat should be asked to write a technical paper on developing countries targets and NAMAs. Amongst other things this paper could inform discussions on MRV and matching support etc for NAMAs.

o A technical paper on the registry: the Secretariat should be tasked to prepare a technical paper on the design and function of the NAMA registry, including modalities and guidelines for facilitating support. This should be prepared in time to inform negotiations at Panama.

o Clarification from parties of the type and level of support needed to implement planned and additional action. Identify what support is required to increase current pledges. Once provided, this information could be compiled by the Secretariat in a summary.

• Finance
  o A workshop in Panama on sources of long term finance.
  o Party submissions on sources of long term finance, prior to the Panama session.

• Technology
  o Schedule a meeting of the Technology Executive Committee (TEC) at the Panama Sessions so that work programme discussions can begin. This would necessitate Parties to ensure all positions in the TEC are filled in the immediate future.
  o Party submissions and separate contact group sessions on the governance and reporting structure of the Climate Technology Centre and Network

• Legal form
  o An updated options paper: the Secretariat should be tasked to update the options paper developed by the Mexican Presidency on legal form, in order to enable further discussions in Panama on a second commitment period of the Kyoto Protocol and a mandate for negotiating a legally binding agreement in the LCA.

• Shared vision
  o Party submissions on the long term goal and peak year. These submissions should be summarised by the Secretariat in preparation for the Panama meeting.
  o The IPCC should be invited to give a presentation at the Panama intersessional on the AR4 findings on a long term global goal and peak year.
  o As Parties have agreed to consider at COP17 global peaking “based on the best available scientific knowledge and equitable access to sustainable development” we recommend that parties be asked to make submissions and hold a workshop to increase understanding of equitable access to sustainable development to ensure that each country contributes its’ fair share to the global mitigation effort in the context of emissions pathways that keep 1.5°C within reach while meeting the 2°C target with high probability.

• Review
  o The Secretariat should prepare a technical paper on the implications of moving to a 1.5oC target for mitigation actions and for adaptation capabilities. This technical paper should be prepared in time for the Durban COP/CMP.
  o The IPCC should be invited to provide a technical briefing on how and when they could contribute to the 2013-2015 review.

• MRV and accounting
  o An MRV workshop, informed by Party submissions, with 4 different modules: developed country biennial reports and IAR; developing country biennial update reports and ICA; MRV of Finance; and NAMA registry. Whilst technical papers would be helpful input, we acknowledge that this would be a substantial amount of work and perhaps a way forward could be for the Secretariat to make a presentation on information they have already compiled, eg inventories from developed countries, showing how it’s been done etc.
  o A MRV workshop could help to address gaps in understanding, especially in regard to the action that is being considered from developing country parties, particularly the technical aspects of doing
inventories, content of reports, and how long the reports need to be etc. This could help to inform political decision making.

• REDD+
  o A workshop on REDD financing options. It was stated in Bonn that LCA is open to discuss the pros and cons of all options for REDD financing. This needs to occur before Durban, if the LCA is to report on progress at COP17 as foreshadowed in the Cancun Agreements.

• Capacity building:
  o A technical paper, reporting on how capacity-building is currently being addressed under the Convention and the Protocol reflecting ongoing discussions in all thematic areas, and how it is proposed to be addressed under newly established bodies under the Convention.
  o At Panama parties should also discuss difficulties in accessing and/or providing adequate information on capacity-building for the purposes of MRV.
  o Direct inputs should be requested from facilitators and rapporteurs from other relevant thematic areas (e.g. finance, technology, adaptation, REDD+, MRV/IAR/ICA), along with civil society;
  o In CAN’s view, Panama should also begin initial consideration of draft text for a Durban decision on institutional arrangements for the co-ordination of enhanced, new, measurable and additional capacity building in the context of building low-carbon development pathways for developing countries.

Clearly there is much work to be done in order that COP17 is able to achieve what was outlined at Cancun and to address the remaining issues identified at Bangkok, in order that Durban can establish the basis for a fair, ambitious and binding global agreement. CAN is ready to work with you to achieve these aims.

Sincerely,

David Turnbull
Director
Climate Action Network – International

cc.
H.E. Ms Maite Nkoana-Mashabane
Minister of International Relations and Cooperation
COP17 and CMP7 President
via email: Minister@foreign.gov.za

Ms Edna Molewa
Minister Of Environmental Affairs
South Africa
Incoming COP President
via email: mthembun@dwaf.gov.za

HE Ms Nozipho Joyce Mxakato-Diseko
Ambassador-at-Large for COP17/CMP7
via email: mxakato-disekon@dirco.gov.za

Ms Christiana Figueres
Executive Secretary
UNFCCC Secretariat
Via email: secretariat@unfccc.int

Ms Margaret Mukahanana-Sangarwe
Vice-chair of the AWG-LCA